OPC Form No. 1103

No. 1 of 3

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OUTLINE PLAN FOR PROJECT NO. EE 48

Code Name ZRLYNCH

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Project Outline Clearance Sheet

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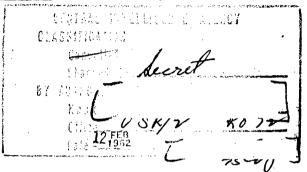
PROJECT OUTLINE

Project ZRLYNCH No. EE-48

Type Operational

1. References

- a. Basic program authorization:
 - (1) NSC 10/2
 - (2) NSC 58/2



- (3) OPC Memorandum of 29 November 1949; subject: "Organization of Underground Resistance Movements in Eastern Europe."
- b. Documents on subject:
 - (1) Dispatch from 725-CHGWU, dated 26 July 1950; subject: "Meeting with Mr. Alfreds Launags." (Attachment B)
 - (2) Report of 26 August 1949, submitted by Mr. Albert Kalme for the Joint Leadership of the Latvian Resistance Movement to CIA: Section I, Latvian Resistance Against Russian Occupation; Section V, Application for Support of the Latvian Resistance Movement. (Attachment C)
 - (3) EE-2 Secret Memorandum of 26 January 1950; subject: "First Conversation Held with Albert Kalme." (Attachment D)
 - (4) Report of 12 November 1949, submitted by Mr. Albert Kalme to CIA; subject: "Latvian Anti-Soviet Organizations."

2. Project Proposal

a. Objective:

To provide funds for the utilization and expansion of the Latvian Resistance Movement.

- b. Discussion:
 - (1) The Latvian Resistance Movement, which was established prior to July 1944 when the Soviet forces reentered Latvia, offers OPC an opportunity for the establishment of clandestine

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activities within the USSR. This anti-Soviet resistance organization has been operating since the end of the war, and its active resistance forces number over 5,000 men.

- (2) During the last phase of World War II and the period following the war, the Latvian Resistance Movement actively and openly resisted the reoccupation of Latvia by the Soviets. Repressive measures by the Soviets, forced deportations and failure to receive significant outside support reduced the effectiveness of the Latvian Resistance Movement. Realizing this situation, the leaders of the Movement have been endeavoring to tighten their internal security and keep the remaining forces alive and intact, insofar as it is possible, for eventual use when a more opportune moment presents itself. The Latvian Resistance Movement has, however, engaged in subversive activities against MVD and MGB forces as well as against local Latvian informers and Communist authorities.
- (3) The Movement is directed from Riga. The underground groups are composed, for the most part, of those people scheduled for deportation who have chosen to hide themselves in the woods. Although the Riga Headquarters has liaison representatives in the allied zones of Germany, the main representation abroad is handled by the Contacts Group located in Stockholm, Sweden. This Contacts Group was established for the purpose of obtaining outside moral and physical support. This group in turn has its representatives in Germany, England, and the United States.
- (4) The Contacts Group in Sweden has limited itself to a closely knit group of twenty members. All the members are gainfully employed in Sweden and have sufficient means to maintain a "decent" standard of living. The group has three recognized leaders: Alfreds LAUNAGS, the main leader and chief of political affairs; LINDE for military affairs; and \$ZINTARNIEKS for economic affairs.
- (5) In 1945 radio contact was established between the Gontacts Group in Stockholm and Riga Headquarters. Because of the reported inadequacy of the Stockholm transmitter, this radio contact was lost. It is believed by the Contacts Group, however, that the radio installation in Latvia still exists. The Contacts Group sent a representative to the underground in April. His return is expected in September. In addition to this man, the Contacts Group is sending a messenger to the underground on 15 August 1950. The German field station has furnished moderate support for the latter operation.
- (6) With OPC support the Latvian Resistance Movement could be of considerable operational value. Adequate financial aid and

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equipment would enable the Movement to strengthen its existing underground facilities and to increase its clandestine activities. Such expansion will facilitate the successful penetration of the Soviet Union proper.

- (7) It is believed that this underground organization within Latvia could undertake the following types of activities if it received support and equipment from OPC:
 - (a) Establishment of channels of communication with the resistance forces in the interior of Latvia;
 - (b) Establishment of underground contacts in the Soviet Union proper;
 - (c) Covert propaganda distribution with some of it printed within the area;
 - (d) Broadcasts originating from within the country, or from nearby areas while allegedly coming from within;
 - (ê) Sabotage and economic warfare activities;
 - (f) Establishment of escape and evasion routes;
 - (g) Preparation for guerrilla warfare activities.
- (8) In dealing with the Latvian Resistance Movement extreme caution must be taken to insure proper security and control. Knowledge of our support will be restricted to a minimum of specified individuals in the group. The Group's physical location in Sweden poses a security threat that must be taken into consideration.
- (9) Target date—Inasmuch as the first exploratory contact has already been made and inasmuch as the representative from the underground is due out sometime in September, our preliminary interest should be indicated no later than 1 September 1950. This project is envisaged as a long range plan.

c. Conclusions:

That OPC, through its Munich field station, contact Dr. Alfreds LAUNAGS, chief of the Contacts Group, somewhere in Germany. The purpose of this contact will be the obtainment of more precise operational information, plus an appraisal of the relative security of this factive. If it is then determined that it would be practicable to exploit these facilities, OPC will proceed to test them with projects of a less sensitive nature.

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d. Recommendations:

- (1) It is considered to be in the interest of the United States and in conformity with the OPC Directives to provide monetary and material support to the Example Resistance Movement.

 (It is recommended that this support not exceed \$30,000 plus a reasonable supply of radio and operational equipment for the first year.)
- (2) An amended budget, consonant with the anticipated operational activities of the Latvian Resistance Movement, will be submitted if the situation calls for a new budget.

3. Operational Control

- a. Headquarters, Washington, will centrally coordinate all activities connected with this project.
- b. Field operational control will be exercised by the Munich field station.

4. Area of Operation

Clandestine operations will initially take place within Latvia. Support activities, also of a clandestine character, will take place in Germany and, dependent upon the development of the project, perhaps in Sweden and Finland.

5. Cover

OPC agent used tourist cover in his first contact with IAUNAGS. An OPC agent will use cover with the _______ for subsequent meetings.

6. Security

Extreme caution will be taken to ensure that any agreement reached will be restricted to a minimum of responsible Movement leaders cleared by us. The Latvian Resistance Movement representative will definitely be informed that any breach of security tending to compromise future OPC controlled operations or tending to link the organization with the U.S. Government assistance will result in the immediate termination of financial support.

7. Staff

a.	Operation s	Officer:	_	_]

b. Approving Officer: Chief, EE

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8. Communications Plan

Existing OPC communication facilities will be utilized.

9. Support to be Furnished by Headquarters

None, except for confidential funds on OPC Form No. 404 attached. This will be altered if an amended budget is submitted.

10. Support to be Furnished outside OPC

OSO will be requested to undertake a CE operation of the Latvian Resistance Movement.

ll. Coordination:

OSQ--those aspects of the project which require OSQ assistance will be coordinated with that office.

12. Reports Procedure

The standard reports procedure will be used.

13. Disaster Plan

The disaster plans for the Munich field station will govern OPC personnel.

14. Budget Estimate

As indicated on Form No. 404 attached.

15. Current status

In January 1950 Albert Kalme discussed the Latvian Resistance Movement in general terms with OSO and OPC. On 20 June 1950 inad a meeting with Mr. LAUNAGS in Hamburg, Germany as been given verbal authorization (3 August 1950) to give the Latvian Resistance Movement the sum of 10,000 rubles to assist the contact with the underground group and to serve as evidence of our good faith.